

# Dunn County Floodplain Amendments

Approval Date

Effective Date

## I. Floodplain Overlay District

1. Statutory Authorization-The Legislature of the State of North Dakota has in North Dakota Century Code, Chapter 40-05, 11-11 and 58-06, delegated responsibility to local governmental units to adopt regulations designed to promote the public health, safety, and general welfare of its citizenry. Therefore, the Board of County Commission of Dunn County North Dakota does ordain as follows:
2. Findings of Fact
  - (a) The flood hazard areas of Dunn County are subject to periodic inundation which can endanger life, result in loss of property, create health and safety hazards, disrupt commerce and governmental services, cause extraordinary public expenditures for flood protection and relief, and impair the tax base, all of which adversely affect the public health, safety, and general welfare.
  - (b) Flood losses caused by the cumulative effect of obstructions in the special flood hazard areas cause increases in flood heights and velocities. Inadequately floodproofed, elevated or otherwise unprotected structures also contribute to the flood loss.
3. Statement of Purpose for Floodplain Regulations - It is the purpose of this ordinance to promote the public health, safety, and general welfare, and to minimize public and private losses due to flood conditions in specific areas by provisions designed:
  - (a) To protect human life and health;
  - (b) To minimize expenditure of public money for costly flood control projects;
  - (c) To minimize the need for rescue and relief efforts associated with flooding and generally undertaken at the expense of the general public;
  - (d) To minimize prolonged business interruptions;
  - (e) To minimize damage to public facilities and utilities such as water and gas mains, electric, telephone and sewer lines, streets, and bridges located in special flood hazard areas;
  - (f) To help maintain a stable tax base by providing for the second use and development of special flood hazard areas so as to minimize future flood blight areas;
  - (g) To ensure that potential buyers are notified that property is in a special flood hazard area;
  - (h) To ensure that those who occupy the special flood hazard areas assume responsibility for their actions.
4. Methods of Reducing Flood Losses - In order to accomplish its purposes, this ordinance includes methods and provisions for:
  - (a) Restricting or prohibiting uses which are dangerous to health, safety, and property due to water or erosion hazards, or which result in damaging increases in erosion or in flood heights or velocities;
  - (b) Requiring that uses vulnerable to floods, including facilities which serve such uses, be protected against flood damage at the time of initial construction;
  - (c) Controlling the alteration of natural floodplains, stream channels, and natural protective barriers, which help accommodate or channel flood waters;
  - (d) Controlling filling, grading, dredging, and other development which may increase flood damage; and,
  - (e) Preventing or regulating the construction of flood barriers which will unnaturally divert flood waters or which may increase flood hazards in other areas.
5. Lands to Which These Floodplain Regulations Apply - These floodplain regulations shall apply to all special flood hazard areas within the zoning jurisdiction of Dunn County.

6. Basis for Establishing the Special Flood Hazard Areas- The special flood hazard areas identified by the Federal Emergency Management Agency in a scientific and engineering report entitled "The Flood Insurance Study for Dunn County, dated **March 1, 1984** with an accompanying Flood Insurance Rate Map effective **March 1, 1984** and all subsequent Letters of Map Revision are hereby adopted by reference and declared to be a part of this ordinance. The Flood Insurance Study is on file at 205 Owens Street, Manning, ND.
7. Compliance - No structure or land shall hereafter be constructed, located, extended, converted, or altered without full compliance with the terms of this ordinance and other applicable regulations.
8. Greater Restrictions-This ordinance is not intended to repeal, remedy, or impair any existing easements, covenants, or deed restrictions. However, where this ordinance and another ordinance, easement, covenant, or deed restriction conflict or overlap, whichever imposes the more stringent restrictions shall prevail.
9. Interpretation-In the interpretation and application of this ordinance, all provisions shall be
  - (a) Considered a minimum requirements;
  - (b) Liberally construed in favor of the governing body; and
  - (c) Deemed neither to limit nor repeal any other powers granted under state statutes.
10. Warning and Disclaimer of Liability for Floodplain Regulations - The degree of flood protection required of by this ordinance is considered reasonable for regulatory purposes and is based on scientific and engineering considerations. Larger floods can and will occur on rare occasions. Flood heights may be increased by manmade or natural causes. This ordinance does not imply that land outside the special flood hazard areas or uses permitted within such areas will be free from flooding or flood damages. This ordinance shall not create liability on the part of Dunn County, North Dakota any officer or employee thereof, or the Federal Emergency Management Agency, for any flood damages that result from reliance on this ordinance or any administrative decision lawfully made thereunder.
11. Severability-If any section, clause, provision, or portion of this ordinance is adjudged unconstitutional or invalid by a court of law, the remainder of this ordinance shall not be affected and shall remain in full force.
12. Establishment of Development Permit - A development permit shall be obtained before construction or development begins within any special flood hazard area established in Section **III.I.6** Basis for Establishing the Special Flood Hazard Areas. Application for a development permit shall be made on forms furnished by the Code Administrator and may include, but not be limited to: plans in duplicate drawn to scale showing the nature, location, dimensions, and elevations of the area in question; existing or proposed structures, fill storage materials, drainage facilities; and the location of the foregoing. Specifically, the following information is required:
  - (a) Elevation in the **same datum (either NAVD88 or NGVD29) as the FIRM**, of the lowest floor of all structures;
  - (b) Elevation in the **same datum (either NAVD88 or NGVD29) as the FIRM** to which any structure has been floodproofed;
  - (c) Certification by a registered professional engineer or architect that the floodproofing methods for any non-residential structure meet the floodproofing criteria in Section **III.I.17(b)**, Nonresidential Construction; and,
  - (d) Description of the extent to which any watercourse will be altered or relocated as a result of proposed development.
13. Designation of the Code Administrator - The Code Administrator is hereby appointed to administer and implement these floodplain regulations by granting or denying development permit applications in accordance with its provisions.

14. Duties and Responsibilities of the Code Administrator-Duties of the Code Administrator shall include, but not be limited to:

(a) Permit Review

- (1) Review all development permits to determine that the permit requirements of this ordinance have been satisfied.
- (2) Approve or deny all applications for development permits required by adoption of the ordinance.
- (3) Review all development permits to determine that all necessary permits have been obtained from those federal, state, or local governmental agencies from which prior approval is required.
- (4) Review all development permits to determine if the proposed development is located in the floodway. If located in the floodway, assure that the encroachment provisions of Section III.I.18(a) are met.

(b) Use of Other Base Flood Data

When base flood elevation data has not been provided in accordance with Section III.I.6, Basis for Establishing the Flood Hazard Areas, the Code Administrator shall obtain, review, and reasonably utilize any base flood elevation data and floodway data available (known as best available data) from a federal, state, or other source, as criteria for requiring that new construction, substantial improvements, or other development in the floodplain are administered in accordance with Section III.I.17, Specific Standards for Flood Hazard Reduction.

(c) Information to be Obtained and Maintained

- (1) Obtain and record the actual elevation (in the same datum (either NAVD88 or NGVD29) as the FIRM) of the lowest floor (including basement) of all new or substantially improved structures, and whether or not the structure contains a basement.
- (2) For all new or substantially improved floodproofed structures:
  - (i) Obtain and record the actual elevation (in the same datum (either NAVD88 or NGVD29) as the FIRM) to which the structure has been floodproofed;
  - (ii) Maintain the floodproofing certifications required in Section III.I.12(c)
- (3) Maintain for public inspection all records pertaining to the provisions of this ordinance.

(d) Alteration of Watercourses- The responsible person shall:

- (1) Notify nearby communities, water resource districts and the North Dakota Department of Water Resources, as necessary, prior to any alteration or relocation of a watercourse, and submit evidence of such notification to the Federal Emergency Management Agency.
- (2) Require that maintenance is provided within the altered or relocated portion of said watercourse so that the flood carrying capacity is not diminished; and,
- (3) Notify the appropriate water resource district prior to removal or placement of fill within 200 feet of the bank of a body of water during normal flow or stage.

(e) Interpretation of Flood Insurance Rate Map (FIRM) Boundaries

Make interpretation where needed, as to the exact location of the boundaries of the special flood hazard areas (for example, where there appears to be a conflict between a mapped boundary and actual field conditions). The person contesting the location of the boundary shall be given a reasonable opportunity to appeal the interpretation as provided in Section III.I.15.

(f) Encroachment

When a regulatory floodway has not been designated, the Floodplain Administrator must require that no new construction, substantial improvements, or other development (including fill) shall be permitted within Zones A1-30 and AE on the community's FIRM, unless it is demonstrated that the cumulative effect of the proposed development, when combined with all other existing and anticipated development, will not increase the water surface elevation of the base flood more than one foot at any point within the community. Under the provisions of 44 CFR Chapter 1, section 65.12 of the National Flood Insurance Program regulations, a community may approve certain development in Zones A1-30, AE, AH, on the community's FIRM which increases the water surface elevation of the base flood by more than one foot, provided that the community first applies for and receives a Conditional Letter of Map Revision (CLOMR) through FEMA.

15. Floodplain Variance Procedure

(a) Appeal Board

- (1) The Board of County Commissioners as established by Dunn County, North Dakota shall hear and decide appeals and requests for variances from the requirements of these floodplain regulations.
- (2) The Board of County Commissioners shall hear and decide appeals when it is alleged there is an error in any requirement, decision, or determination made by the Code Administrator in the enforcement or administration of these floodplain regulations this ordinance.
- (3) Those aggrieved by the decision of the Board of County Commissioners, or any taxpayer, may appeal such decision to the District Court, as provided in NDCC 40-47-11, 11-33-12, or 58-03-14.
- (4) In passing upon such applications, the Board of County Commissioners shall consider all technical evaluations, all relevant factors, standards specified in other sections of this ordinance; and:
  - (i) the danger that materials may be swept onto other lands to the injury of others;
  - (ii) the danger to life and property due to flooding or erosion damage;
  - (iii) the susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner;
  - (iv) the importance of the services provided by the proposed facility to the community;
  - (v) the necessity to the facility of a waterfront location, where applicable;
  - (vi) the availability of alternative locations, for the proposed use which are not subject to flooding or erosion damage;
  - (vii) the compatibility of the proposed use with existing and anticipated development;
  - (viii) the relationship of the proposed use to the comprehensive plan and floodplain management program for that area;
  - (ix) the safety of access to the property in times of flood for ordinary and emergency vehicles;
  - (x) the expected heights, velocity, duration, rate of rise, and sediment transport of the floodwaters and the effects of wave action, if applicable, expected at the site; and
  - (xi) the costs of providing governmental services during and after flood conditions, including maintenance and repair of public utilities and facilities such as sewer, gas, electrical, and water systems, and streets and bridges.

- (5) Generally, variances may be issued for new construction and substantial improvements to be erected on a lot of one-half acre to less in size contiguous to and surrounded by lots with existing structures constructed below the base flood level, providing items (i-xi) in Section III.I.15(4)(a) have been fully considered. As the lot size increases beyond the one-half acre, the technical justification required for issuing the variance increases.
  - (6) Upon consideration of the factors of Section III.I.15(4)(a) and the purposes of this ordinance, the Board of County Commissioners may attach such conditions to the granting of variances as it deems necessary to further the purposes of this ordinance.
  - (7) The Code Administrator shall maintain the records of all appeal actions and report any variances to the Federal Emergency Management Agency upon request.
- (b) Conditions for Variances from Floodplain Regulations
- (1) Variances may be issued for the reconstruction, rehabilitation, or restoration of structures listed on the National Register of Historic Places or the State Inventory of Historic Places, without regard to the procedures set forth in the remainder of this section.
  - (2) Variances shall not be issued within the identified floodplain if any increase in flood levels during the base flood discharge would result.
  - (3) Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
  - (4) Variances shall only be issued upon:
    - (i) a showing of good and sufficient cause;
    - (ii) a determination that failure to grant the variance would result in exceptional hardship to the applicant; and,
    - (iii) a determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, cause fraud on or victimization of the public as identified in Section III.I.15(4)(a), or conflict with existing local laws or ordinances.
  - (5) Any applicant to whom a variance is granted shall be given written notice that the structure will be permitted to be built with a lowest floor elevation below the base flood elevation and that the cost of flood insurance will be commensurate with the increased risk resulting from the reduced lowest floor elevation.

16. General Standards for Flood Hazard Reduction - In all special flood hazard areas the following standards are required:

(a) Anchoring

- (1) All new construction and substantial improvements, including additions, shall be anchored to prevent flotation, collapse or lateral movement of the structure.
- (2) All manufactured homes must be elevated and anchored to resist flotation, collapse or lateral movement. Methods of anchoring may include, but are not limited to, use of over-the-top or frame ties to ground anchors. This requirement is in addition to applicable State and local anchoring requirements for resisting wind forces.

(b) Construction Materials and Methods

- (1) All new construction and substantial improvements shall be constructed with materials and utility equipment resistant to flood damage.

- (2) All new and substantial improvements shall be constructed using methods and practices that minimize flood damage.
- (3) All new construction and substantial improvements shall be constructed with electrical, heating, ventilation, plumbing and air conditioning equipment, and other service facilities that are designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding.

(c) Utilities

- (1) All new and replacement water supply systems shall be designed to minimize or eliminate infiltration of flood waters into the system;
- (2) New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of flood waters into the systems and discharge from the systems into flood waters; and,
- (3) On-site waste disposal systems shall be located to avoid impairment to them or contamination from them during flooding.

(d) Subdivision Proposals

- (1) All subdivision proposals shall be consistent with the need to minimize flood damage;
- (2) All subdivision proposals shall have public utilities and facilities such as sewer, gas, electrical, and water systems located and constructed to minimize flood damage;
- (3) All subdivision proposals shall have adequate drainage provided to reduce exposure to flood damage; and,
- (4) Base flood elevation data shall be provided for subdivision proposals and other proposed development which contain at least 50 lots or 5 acres (whichever is less).

(e) Until a Regulatory Floodway is designated, no encroachment may increase the Base Flood level more than 1 foot.

(f) In AI-30, AH, and AE Zones, all recreational vehicles to be placed on a site must :

- (1) Be elevated and anchored; OR
- (2) Be on the site for less than 180 consecutive days; OR
- (3) Be fully licensed and highway ready.

Specific Standards for Flood Hazard Reduction - In all special flood hazard areas where base flood elevation data have been provided as set forth in Section III.I.6, Basis for Establishing Special Flood Hazard Areas or Section III.I.4(b), Use of Other Base Flood Data, the following provisions are required:

(a) Residential Construction

New construction and substantial improvement of any residential structure shall have the lowest floor, including basement, elevated ~~on fill to~~ at least one foot above the base flood elevation.

(b) Nonresidential Construction

Construction and substantial improvement of any nonresidential structure shall either have the lowest floor, including basement, elevated ~~on fill to~~ at least one foot above the base flood elevation or, together with attendant utility and sanitary facilities shall:

- (4) Be floodproofed to at least two feet above the base flood elevation, so that below this elevation the structure is watertight with walls substantially impermeable to the passage of water.
  - (5) Have structural components capable of resisting hydrostatic and hydrodynamic loads and effects of buoyancy.
  - (6) Be certified by a registered professional engineer or architect that the standards of this subsection are satisfied. Such certification shall be provided to the official as set forth in Section III.I.14(c)(2).
- (g) Manufactured Homes
- (1) Manufactured homes shall be anchored in accordance with Section III.I.16(a)(2).
  - (2) Require all manufactured homes placed or substantially improved within Zones A 1-30, AH or AE on sites (i) outside of the Manufactured home park subdivision, (ii) in a new manufactured home park or subdivision, (iii) in an expansion to an existing manufactured home park or subdivision (iv) in an existing manufactured home park or subdivision which has incurred substantial damage, be elevated on a permanent foundation so the lowest floor of the manufactured home is elevated one foot above the base flood elevation, and be securely anchored to an adequately anchored foundation system to resist floatation, collapse and lateral movement.
  - (3) Require that manufacture homes placed or substantially improved on sites in an existing manufacture home park or subdivision within Zones A 1-30, AH or AE not subject to other requirements of this section be elevated so that either:
    - (i) the lowest floor of the manufacture home is one foot above the base flood elevation
    - (ii) the manufacture home chassis supported by reinforced piers or other foundation elements of at least equivalent strength that are no less than 36" in height above grade and be securely anchored to an adequately anchored foundation system to resist floatation, collapse, and lateral movement.

## 17. Shallow Flooding AO and AH -I did not find any on our FEMA maps

### 18. Floodways

Located within the special flood hazard areas established in Section III.I.6, Basis For Establishing the Special Flood Hazard Areas are areas designated as floodways. Since the floodway is an extremely hazardous area due to the velocity of flood waters which carry debris, potential projectiles, and erosion potential, the following provisions apply:

- (a) Prohibit encroachments, including fill, new construction, substantial improvements, and other development unless certification by a registered professional engineer or architect is provided demonstrating that encroachments shall not result in any increase in flood levels during the occurrence of the base flood discharge. Any increase, as is used in this section, means any modeled impact greater than 0.00 feet.
- (b) If Section III.I.19(a) is satisfied, all new construction and substantial improvements shall comply with all applicable flood hazard reduction requirements of this ordinance.
- (c) Under this provision of 44 CFR Section 65.12 of the NFIP Regulations, a community may permit encroachments within the adopted regulatory floodway that would result in an increase in BFE's provided that the community first applies and receives a Conditional Letter of Map Revision (CLOMR) through FEMA.

19. Enclosures-New construction and substantial improvements, with fully enclosed areas below the lowest floor that are usable solely for parking of vehicles, building access or storage in an area other than a basement and which are subject to flooding shall be designed to automatically equalize hydrostatic flood forces on exterior walls by allowing for the entry and exit of floodwaters. Designs for meeting this requirement must either be certified by a registered professional engineer or architect or meet or exceed the following minimum criteria:

- (a) A minimum of two openings having a total net area of not less than one square inch for every square foot of enclosed area subject to flooding shall be provided.
- (b) The bottom of all openings shall be no higher than one foot above grade
- (c) Openings may be equipped with screens, louvers, valves or other coverings or devices provided they allow the automatic entry and exit of floodwaters.

20. Penalties for Violations-

- (a) Violations of the provisions of this ordinance or failure to comply with any of its requirements, including violations on conditions and safeguards established in connection with grants or variances or conditional uses, shall constitute a misdemeanor. Any person who violates this ordinance or fails to comply with any of its requirements shall upon conviction thereof be punished by a fine not exceeding \$500 or by imprisonment not to exceed 30 days or both such fine and imprisonment for each such offense, and in addition shall pay costs and expenses involved in the case. Each day such violation continues shall be considered a separate offense.
- (b) Nothing herein contained shall prevent the Board of County Commission from taking such other lawful action as is necessary to prevent or remedy any violation.

21. Definitions Applicable Only to these Floodplain Regulations - The following definitions are specifically applicable to Section III.I of this Ordinance:

- (a) "Community" means any political subdivision that has authority to zone, or any Indian tribe or authorized tribal organization, which has authority to adopt and enforce flood plain management regulations for the areas within its jurisdiction.
- (b) "Conveyance or hydraulic conveyance" means a geometric characteristic of a river or watercourse at a given point that determines the flow-carrying capacity at that point.
- (c) "Existing Manufactured Home Park or Subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed before the effective date of the floodplain management regulations adopted by a community.
- (d) "Expansion to an Existing Manufactured Home Park or Subdivision" means the preparation of additional sites by the construction of facilities for servicing the lots on which the manufacturing homes are to be affixed (including the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads).
- (e) "Highest adjacent grade" means the highest natural elevation of the ground surface prior to construction next to the proposed walls of a structure.

- (f) "Manufactured Home" This term applies only to the floodplain regulations and means a structure, transportable in one or more sections, which is built on a permanent chassis and is designed for use with or without a permanent foundation when connected to the required utilities. The term "manufactured home" does not include a "recreational vehicle", but does include "mobile home".
- (g) "Manufactured Home Park or Subdivision" This term applies only to the floodplain regulations and means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.
- (h) "New Manufactured Home Park or Subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed on or after the effective date of floodplain management regulations adopted by a community.
- (i) "Person" means any person, firm, partnership, association, corporation, limited liability company, agency, or any other private or governmental organization, which includes any agency of the United States, a state agency, or any political subdivision of the state.
- (j) "Recreational Vehicle" - this term applies only to the floodplain regulations and means a vehicle which is:
- (1) built on a single chassis;
  - (2) 400 square feet or less when measured at the largest horizontal projection;
  - (3) designed to be self-propelled or permanently towable by a light duty truck;
  - (4) designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational camping, travel, or seasonal use; including, but not limited to;
  - (5) Travel trailers, trailers on wheels, park-model trailers, and other similar vehicles.
- (k) "Structure" - this term applied only to the floodplain regulations and means a walled and roofed building, including manufactured homes and gas or liquid above-ground storage tanks.
- (l) "Variance" means a grant of relief from the requirements of this ordinance which permits construction in a manner that would otherwise be prohibited by this ordinance
- (m) "Violation" means the failure of a structure or other development to be fully compliant with the community's flood plain management regulations. A structure or other development without the elevation certificate, other certifications, or other evidence of compliance required by the community's floodplain management ordinance is presumed to be in violation until such time as that documentation is provided.

(n) "Watercourse" means only the channel and banks of an identifiable watercourse, and not the adjoining floodplain areas. The flood carrying capacity of a watercourse refers to the flood carrying capacity of the channel, except in the case of alluvial fans, where a channel is not typically defined. The definition of watercourse in N.D.C.C. § 61-01-06 is not applicable in this ordinance.

Amended and Approved November 15th, 2017

\_\_\_\_\_  
Tracey Dolezal-Dunn County Commission Chairman

\_\_\_\_\_  
Date

\_\_\_\_\_  
Sally Whittingham Dunn County Auditor

\_\_\_\_\_  
Date

ATTEST:  
(Seal)